Navy Hill Development Project Legal Safeguards & Protections

Richmond Navy Hill Development Advisory Council, December 7, 2019

Orrick, Herrington & Sutcliffe, LLP External Legal Counsel to the City of Richmond, VA

Darrin Glymph, Esq. & Matthew Neuringer, Esq.



Bond Issuance Overview

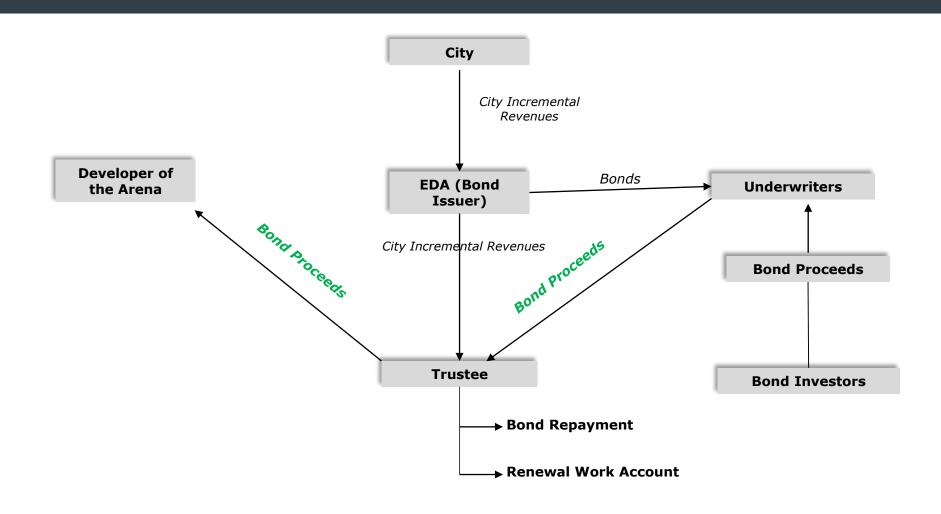
Navy Hill Development Project



EDA Bond Issuance

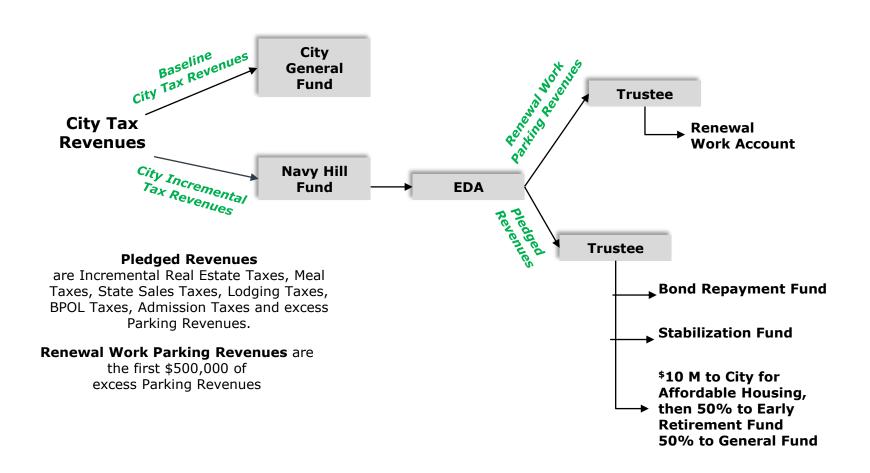
Flow of Funds





Flow of City Tax Revenues





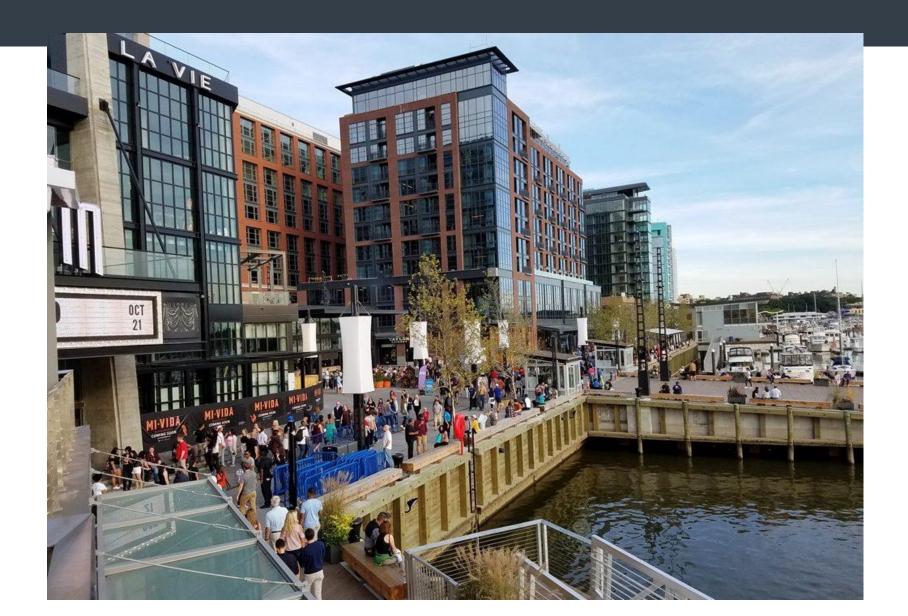
Key Considerations



- Bonds are Non-Recourse to the City
- City's General Fund is never liable to repay Bonds
- If Bonds are paid off early, all Pledged Revenues go to the City's General Fund (Renewal Work Parking Revenues continue until expiration of Arena Lease) – See Section 3 of Navy Hill Fund Ordinance.
- Examples of Successful TIF Projects
 - The Wharf
 - International Spy Museum
 - Gallery Place
 - Costco
 - Mandarin Hotel

The Wharf





International Spy Museum





Gallery Place DC – Next door to Capitol One Arena





DC Costco





Overview of Legal Protections



Arena Bond Issuance Protections Arena
Construction
Protections

Arena
Operations &
Maintenance
Protections

Private
Development
Protections

Bond Issuance Protections

Navy Hill Development Project



Arena Bond Issuance Protections



- Conditions Precedent to Bond Issuance Development Agreement Section 6.1(c)
 - All Performance Security and insurance is in place for the Arena
 - Construction Contractor & Operations & Maintenance Contractor are in place
 - Guaranties are in place
 - Room Block Agreement and other key contracts for the Hotel are in place
 - Demolition and other constructions plan approved
 - Site condition reports have been provided in compliance with the Lease
 - \$15.8 million private development purchase price has been placed into escrow
 - \$150 million private development equity commitments secured under market standard equity contribution agreement
 - \$290 million in private development debt has been documented in formal term sheets
 - Obligations pertaining to the GRTC and Social Services Office are satisfied
 - \$10 million for Affordable Housing has been demonstrated

Bond Issuance Protections



- Failure to issue the bonds within 180 days of execution of the Arena lease will result in a default under the Development Agreement and the City may terminate the agreements (Section 4.3 Development Agreement)
- To support repayment of the Bonds NHDC is required to pay all Sponsorship Revenues up to \$2.8 million annually to the EDA for repayment of the bonds (Section 3.9 Arena Lease)
- Bonds will be issued as special obligation bonds, secured and repaid solely from revenues identified in Navy Hill Fund ordinance and Cooperation Agreement and are non-recourse (without moral or legal obligation) to the EDA and the City. (Section 6.1(a) Development Agreement)

Construction Protections

Navy Hill Development Project



Arena Construction Protections



- Conditions Precedent to Commencement of Construction (Arena Lease Section 7.4)
 - Receipt of Final Construction Documents
 - Construction Contract has been executed
 - Copies of all plans (demolition, health and safety, quality management, risk, etc.)
 - Regulatory Approvals received
 - Insurance
 - Financial Close has been achieved

Arena Construction Protections



- Performance Security (Section 7.6 Arena Lease)
 - Guaranty
 - Performance Bond & Payment Bond
 - Retainage
- Payment of Development Management Fee tied to performance
 - (Section 6.5 Development Agreement)
- Fixed-Price / Cost-Overruns (Section 7.7.3 Arena Lease)

Arena Construction Protections



- Project Schedule (Section 7.1 Arena Lease)
 - Substantial Completion Deadline
 - Liquidated Damages (payment secured by bond proceed issuance, performance bonds & guaranty)
- Design Oversight & Quality Control
 - Landlord Project Monitor (Section 7.3 of the Arena Lease)
 - Submittals (Section 7.2 of the Arena Lease)
 - Benchmark Requirements / Final Construction Documents
- Performance Criteria / Technical Requirements
- Construction Contract Drop-down requirements (step-in rights, limitations, etc.)
 (Section 7.13 Arena Lease)
- CAO Authority over the Project (Section 2.5 Arena Lease)

Construction Requirements



- Unknown Site Conditions (Definitions & Section 16.2 Arena Lease)
 - Unknown Site Condition Contingency
 - Allowance / Remedial Plan
- Conditions to Substantial Completion (Section 7.14 Arena Lease)
 - Inspection by Landlord Monitor that work is complete in accordance with Benchmark Requirements
 - All required governmental approvals are in effect
 - OM&C Contract and plans are completed and verified by EDA / City
 - City Use Agreement completed and agreed between the Parties
 - Operational manuals provided to EDA for step-in purposes
 - Establishing the Renewal Work Account
- Title to Improvements (Section 7.11 Arena Lease)

Operations & Maintenance Protections

Navy Hill Development Project



Operations & Maintenance



- OM&C Plan (Section 8.1 Arena Lease)
 - Routine Maintenance
 - Renewal Work
- Renewal Work Reserve Account (Section 8.4 Arena Lease)
 - License Fees (\$1m at year 10 and year 20)
 - \$500,000 annual contribution from the Developer net operating income is equal to or greater than \$1 million
 - \$500,000 from City net excess parking revenue (after all City expenses are satisfied for parking during each City fiscal year)
 - Amounts in such account cannot be withdrawn without City approval
- OM&C Contractor cannot be changed without City approval (Section 8.5 Arena Lease)
- Handback Requirements (Article 29 Arena Lease)
 - Minimum required standard for handback (minimum of 5-year additional useful life)
 - Developer required to assist in transition to new operator

Arena Default Provisions



- Tenant Events of Default (Article 19 Arena Lease)
 - Failing to Commence Construction within 8 months of the lease execution
 - Failure to achieve Substantial Completion
 - Impermissible Assignment
 - Insurance, guarantees, performance security no longer in effect
 - Insolvency of Developer or Major Contractors
 - Major Contractors terminated

City Rights Upon Breach or Termination



- Audit / Inspection Rights
 (Section 37 Arena Lease)
- Step-in Rights (Article 18 Arena Lease)
- Subcontractor Direct Agreement (Exhibit E Arena Lease)
- Termination (Section 20.4 Arena Lease)
- Surrender of Premises (Article 29 Arena Lease)

Private Development Protections

Navy Hill Development Project



Private Development Implementation Protections



- Master Plan Implementation (Sections 2.2 & 4.8)
- Conditions to Financial Close (Section 6.1(c))
- Developer Performance Security / Closing (Section 4.2 & 3.6)
- Performance & Payment Bond
 (Section 4.3(a) & Exhibit O)
- Project Schedule / Submittals Schedule
 (Section 4.3 & 4.6)

Private Development Implementation Protections



- Construction & Use Covenants (Sections 4.1(a)
 & Exhibit R)
- Hotel Use Covenant— (Exhibit N)
- Affordable Housing Covenant (Exhibit M)
- Project Schedule / Submittals Schedule (Section 4.3 / 4.6)
- Project Reporting Manager / Key Personnel (Section 4.15)

Events of Default & Recourse



Developer Events of Default (Section 11.1)

- Non-Payment
- Failure to timely achieve closing on any Private Development Parcel
- Commencement of Construction of Private Development or Road Project has not timely commenced
- Insolvency
- Breach of the Assignment Provision
- Breach of Construction or Use Covenants
- Breach of Memorandum of Development Agreement

City Remedies (Section 11.3)

- Reversion of Parcels during Construction
- Equitable enforcement of Hotel or Affordable Housing Covenant
- Termination

Questions?

